



2007 Conference of the Public Administration Theory Network
May 25-27, 2007, Harrisburg, Pennsylvania
“Public Administration Theory in Times of Terror and Disaster”

Conference Chair: Larry Luton, Eastern Washington University

Committee Members: Eric Austin, Montana State University

Thomas Catlaw, Arizona State University

Catherine Horiuchi, University of San Francisco

Rose-May Guignard, University of Texas Arlington

Kym Thorne, University of South Australia

PAT-Net Coordinator: Frank Scott, Cal State University – East Bay

PAT-Net Site Coordinator: Goktug Morcol, Penn State Harrisburg

AGENDA

FRIDAY, MAY 25

Arrival & Overnight

3:00 pm - 5:00 pm **Guided Visit to Three Mile Island Nuclear Power Plant** (advanced sign-up required)

3:00 pm - 5:00 pm **Possible Guided Tour of the Pennsylvania State Capitol** (advanced sign-up requested)

6:00 pm – 7:30 pm **“Teaching PA” and “PAT-Net” Reception at the Conference Hotel**
Ballroom A & B

SATURDAY, MAY 26

8:00 am – 9:00 am **Registration and Continental Breakfast**
2nd Floor Lobby

9:00 am – 10:00 am **Opening Plenary – Camilla Stivers, Cleveland State University: “Public Administration in Dark Times”**
Ballroom A & B

10:00 am – 10:30 am **Break with Refreshments**

10:30 pm – 12:00 pm **Session 1.1 Responses to Stivers**
Room Penn A & B

Larry Luton, Eastern Washington University	Convener/responder
Patricia Patterson, Florida Atlantic University	Responder
Angela Eikenberry, Virginia Tech	Responder
Pieter Wagenaar, Vrije Univ. Amsterdam	Responder

10:30 pm – 12:00 pm **Session 1.2 Administrative Response to Crisis**
Room Penn D & E

Eric Austin, Montana State University	Convener
Eric Wold, Montana State University	<i>Individual Ready Reserve Call-Ups and Local Level Personnel Shortages: Principles for Hiring Short Term First Responders</i>
Robin Crough, Montana State University	<i>Ethical Responsibilities of International Organizations</i>
Hattie Baker, Montana State University	<i>FEMA - To House or Not to House</i>

10:30 pm – 12:00 pm **Session 1.3 What Happened to High Level Theory in PA Literature?**
Ballroom C

Thomas D. Lynch, Louisiana State University	Convener
Robert T. Golembiewski, University of Georgia	presenter
Cynthia Lynch, University of Texas Pan American and Thomas Lynch, Louisiana St. University	<i>Systems Theory: A Possible Approach to High Level Theory</i>
Kwami Antwi-Boasiako, Stephen F. Austin St. Univ.	<i>Public Administration Theory at Ground Zero: The Hierarchy has Collapsed</i>

SATURDAY, MAY 26 (continued)

10:30 pm – 12:00 pm
Ballroom D

Session 1.4 Public Policy Problems and Complexity Thinking

Goktug Morcol, Penn State Harrisburg

Convener

Goktug Morcol, Penn State Harrisburg

A Framework for a Complexity Theory for Policy Analysis

Shand Stringham, Penn State Harrisburg

A Synthetic Strategy for Resolving Complex and Wicked Problems

William Brantley, Walden University

A Toolkit of Policy Analysis Tools for Understanding Complex Public Administration Issues

Alexander R. Dawoody, Univ. of Texas,
 Brownsville

Mutual Causality and the War on Terror: Examining the Network Dynamics between State, Private Enterprise, and Action-Ready Terror

Pamela A. Mischen, Binghamton University
 and

Stephen K. Jackson, Binghamton Univ.

Complexity Theory and Public Administration: The Role of Organizations and Organizational Networks in Policy Implementation

12:15 pm – 1:45 pm
Ballroom A & B

**Luncheon Plenary: Beverly Cigler, Pennsylvania State University Harrisburg:
 “A Report on the ASPA Task Force on Hurricane Katrina”**

2:00 pm – 3:30 pm
Room Penn A & B

Session 2.1 Some Thoughts on Cruelty and Custom

Patricia Patterson, Florida Atlantic University

Convener

Patricia Patterson, Florida Atlantic University

An Examination of the Theme of Apology

Louis Howe, University of West Georgia

Procedural Cruelty: Administrative Law and Indigenous Claims

Mohamad Alkadry, West Virginia University

Self-Righteous Administrators and Worthless Victims

Frank Scott, Cal State University – East Bay

Discussant

2:00 pm – 3:30 pm
Room Penn D & E

Session 2.2 Decision Making

Catherine Horiuchi, Univ. of San Francisco

Convener

Coley Lewis, Saint Louis University

The Road to Iraq: Analyzing the Policy Process of the Iraq Invasion through the Application of Rational Actor Model and Punctuated Equilibrium

Scott Somers, Arizona State University

A Preoccupation with Failure: Exploring the Structure of High Reliability Organizations during Disaster

Ernest Sternberg, SUNY, Buffalo

Ethical Deliberation under Extreme Uncertainty: Planning for Disaster Mitigation and Preparedness

Catherine Horiuchi, Univ. of San Francisco

Terror, Confusion, and the Snap Decision

SATURDAY, MAY 26 (continued)

2:00 pm – 3:30 pm
Ballroom C

Session 2.3 Critical Theories of Public Engagement in an Era of Governance

Lynita Newswander, Virginia Tech	Convener
Lynita Newswander, Virginia Tech	<i>"Born Again" Governmentality: The Faith-Based Initiative as Administrative Agent</i>
Darren Rosbach, Virginia Tech	<i>Stewardship and Governance: Navigating the Contested Spaces between Public and Private</i>
Jonathan Keen, Virginia Tech	<i>Beware of the "Dark Side" in Social Capital: How a Critical Approach to Putnam Could Improve the Practice of Public Administration</i>
Margaret Stout, Bridgewater State College	<i>Back to the Future: Toward a Political Economy of Love and Abundance</i>
Timothy W. Luke, Virginia Tech	Discussant

2:00 pm – 3:30 pm
Ballroom D

Session 2.4 Anti-Essentialism

Larry Luton, Eastern Washington University	Convener
Tom Catlaw, Arizona State University	<i>Anarchy in the PA? Anti-Essentialism, Anti-Statism and the Future of Public Administration</i>
Kym Thorne, University of South Australia	<i>The View from Down Under: The Prospect for Patriotism in the War on Terror</i>
Mike Spicer, Cleveland State University	<i>Postmodern Public Administration and Constitutionalism: Towards a Rapprochement?</i>
Larry Luton, Eastern Washington University	<i>Deconstructing Public Administration Empiricism</i>

3:30 pm – 4:00 pm

Break with refreshments

4:00 pm – 5:30 pm
Room Penn A & B

Session 3.1 Spots, Fears and Enchantments: Portent of Public Administration in Crisis

Frank Scott, Cal State University – East Bay	Convener/discussant
Tom Catlaw, Arizona State University	<i>All the Right Fears</i>
David John Farmer, Virginia Commonwealth University	<i>See Spot Run</i>
Kym Thorne, University of South Australia	<i>Will the Unending War on Terror End with a Bang or a Whimper?</i>

SATURDAY, MAY 26 (continued)

4:00 pm – 5:30 pm
Room Penn D & E

Session 3.2 Different Lenses on Disaster

Angela Eikenberry, Virginia Tech	Convener
Amanda M. Olejarski, Virginia Tech and James Garnett, Rutgers Univ. at Camden	<i>Coping with Katrina: A Conceptual Assessment of Crisis Management Performance in the Big One</i>
Courtney Jensen, Virginia Tech	<i>Organizational Citizenship Behavior and Administrators Failure in Response to Katrina</i>
Kathryn Webb Farley, Virginia Tech	<i>Changing Identities: Nonprofits in Public Policy after Katrina</i>
Jessie Feather Reckart, Virginia Tech	<i>Citizens and Victims: Finding Space for Participation Post-Katrina</i>

4:00 pm – 5:30 pm
Ballroom C

Session 3.3 Capacity Building

David Campbell, Binghamton University	Convener
Hyeong-Wook Boo, Virginia Tech	<i>Building an Effective Disaster Management System - A Project Management Approach</i>
David Campbell, Binghamton University	<i>Capacity Building in Nonprofit Organizations Created in Response to Disaster</i>
Rob Alexander, Syracuse University and Rosemary O'Leary, Syracuse University	<i>Maximizing Collaborative Network Capacity in the Design of Public Organizations</i>
B. Joon Kim, Virginia Tech	<i>What Role for Wikis, Blogs, and E-forums in E-Government and Citizen Deliberation</i>

4:00 pm – 5:30 pm
Ballroom D

Session 3.4 Expressions of the Spoken and Unspoken in PA: Information, Discourse and a State of Despair

Eric Austin, Montana State University	Convener
Stacey Sommerfield, Montana State University	<i>A Taboo Construction of Race and the Possibility of Active Discourse</i>
Doralyn Rossmann, Montana State University	<i>Ethical Considerations for Government Information Dissemination in a Post 9/11 World</i>
Jeff Callen, Montana State University	<i>Succumbed to Complacency: The Role of Public Administration in a State of Despair</i>
Jeffrey A. Stone, Penn State Schuylkill and Elinor Madigan, Penn State Schuylkill	<i>Administrative and Policy Imperatives: The Importance of Telecommunication Infrastructure in Disaster Response</i>

SUNDAY, MAY 27

8:00 am – 8:30 am **Breakfast Buffet**
2nd Floor Lobby

8:30 am – 10:00 am **Session 4.1 Alternative Responses to Fear**
Room Penn A & B

Ralph Hummel, University of Akron	Convener
Tracy Smith Hall, Focus: HOPE	<i>Rediscovering a Fundamentally New and Practical Administrative Alternative</i>
Allan Jones, EM&I	<i>Fears Big and Small: Moving Beyond Command and Control through Archetypes</i>
Nicholas Zingale, University of Akron and Ralph Hummel, University of Akron	<i>Disturbance, Coping, and Innovation: A Phenomenology of Terror</i>
Steven Bussey, University of Akron	<i>Preparedness: Phenomenology of Case Managers</i>

8:30 am – 10:00 am **Session 4.2 Exception, Control, and Need in the Discourse of Security**
Room Penn D & E

Tom Catlaw, Arizona State University	Convener/discussant
Timothy W. Luke, Virginia Tech	<i>Managing Fragility and Vulnerability: Finding a 'A State of Exception'</i>
Patricia Mooney Nickel, Virginia Tech	<i>The Discourse of Security in Fast Capitalism: Fragile States and the Ideology of Need</i>
Chad Newswander, Virginia Tech	<i>Expanding the Bubble: The Growth of Presidential Security</i>
Philip H. Parker, Virginia Tech	<i>Separating Foxes from Terrorists: Protecting the Physical Security of the Electric Grid</i>

8:30 am – 10:00 am **Session 4.3 Ideologies, Values, and Leadership**
Ballroom C

Robert Zinke, Eastern Washington University	Convener
Breana E. Coates, San Diego State University	<i>In a War of Ideologies Can Citizens Expect Satisficing or Sufferance in National Communications Policy?</i>
Robert Zinke, Eastern Washington University	<i>Terrorism, Violence, and Public Administration: Assessing the Violent Tendencies of Religious Beliefs</i>
Robert Cunningham, University of Tennessee and Dorothy Olshfski, Rutgers Univ. - Newark	<i>Pioneer Women of the 1980s: Exceptional Cabinet Members at the State Level</i>

SUNDAY, MAY 27 (continued)**8:30 am – 10:00 am Session 4.4 Framing Disaster and Terror**
Ballroom D

Christopher J. Koliba, University of Vermont	Convener
Dwight Vick, University of South Dakota and Anthony Molina, Univ. of South Dakota	<i>Aristotle, The Founders, and Bamboo-fence Federalism: Intergovernmental Relations in a Time of Disaster and Terror</i>
Christopher J. Koliba, University of Vermont	<i>Utilizing Theory to Monitor Network Accountability: Implications for Governance in Turbulent Times</i>
Denise Thompson, Penn State Harrisburg	<i>Organizational form and organizational capacity in responding to non-routine events: The case of FEMA</i>

10:00 am – 10:30 am Break with refreshments**10:30 am – 12:00 pm Session 5.1 Constitutional Values and Citizenship**
Room Penn A & B

Julia Beckett, University of Akron	Convener
Julia Beckett, University of Akron	<i>Re-reading the Fifth - Considering Constitutional Competence in Troubling Times</i>
Paul Nieuwenburg, University of Leiden and Michael Spicer, Cleveland State Univ.	<i>Value Pluralism and Practical Reasoning in Public Administration</i>

10:30 am – 12:00 pm Session 5.2 Explaining Failure
Room Penn D & E

Ken Kyle, Penn State Harrisburg	Convener
Naim Kapucu, Univ. of Central Florida	<i>Interorganizational Networks in Response to Routine and Catastrophic Disasters</i>
Ken Kyle, Penn State Harrisburg	<i>Selling Louisiana Down the River</i>
Ian Birdsall, Virginia Tech and John Dickey, Virginia Tech	<i>Stories from the Hurricane Front: Ramifications for Public Administration Theory Front</i>

SUNDAY, MAY 27 (continued)**10:30 am – 12:00 pm Session 5.3 Expectations of Government**
Ballroom C

Eric Austin, Montana State University	Convener
Robert Whelan, University of Texas-Arlington and Denise Strong, University of New Orleans	<i>Theories of Administrative Responsibility in Natural Disasters</i>
Asli Akay, Inst. of Public Admin. for Turkey and the Middle East	<i>Disaster Management and the Role of Local Government: Lessons Learned From Yalova City</i>
Eric Austin, Montana State University	<i>Education and the State; Examining the Role of Public and Public Administration Education in a Democracy</i>

10:30 am – 12:00 pm Session 5.4 Collateral Damage: Impacts on Theory of Terror and Disaster
Ballroom D

Dragan Stanisevski, Mississippi St. Univ.	Convener
Arthur Sementelli, Florida Atlantic Univ.	<i>Real Problems, Constructed Threats: Truth and the Loss of the Subject</i>
Kym Thorne, University of South Australia	<i>The View from Down Under: The Prospect for Patriotism in the War on Terror</i>
Deniz Zeynep Leuenberger, Bridgewater State College	<i>"War on Terror" vs. "War on Poverty": The Fight for U.S. National Security its Impact on Women, Caring Labor, Social Capital, and Charitable Action in Non-Governmental Organizations in the Middle East</i>

12:15 pm – 1:45 pm	Luncheon Plenary: Alexander Kouzmin, University of South Australia: "Crisis/Emergency Management in Crisis"
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2:00 pm – 3:30 pm Session 6.1 Roundtable on Hope, Optimism, Utopianism and Public Administration Theory
Room Penn A & B

Frank Scott, Cal State University – East Bay	Convener/discussant
Tracy Smith Hall, Focus: HOPE	Discussant
Richard C. Box, Univ. of Nebraska at Omaha	Discussant
Curtis Ventriss, University of Vermont	Discussant
Catherine Horiuchi, Univ. of San Francisco	Discussant
Camilla Stivers, Cleveland State University	Discussant
Ralph Hummel, University of Akron	Discussant

SUNDAY, MAY 27 (continued)**2:00 pm – 3:30 pm**
Room Penn D & E**Session 6.2 Interpreting Terror**

Lawrence Keller, Cleveland State University Convener

Kees Boersma, Vrije Universiteit Amsterdam
and
Pieter Wagenaar, Vrije Univ. Amsterdam*Big Brother or Soft Sister? The War on Terror and its Influence on Administration-Citizen Relations*

Lawrence F. Keller, Cleveland State University

Bending Politics and Breaking Principles

Jonathan Anderson, Univ. of Alaska Southeast

*A "War on Terror:" How Language Shapes Policy***2:00 pm – 3:30 pm**
Ballroom C**Session 6.3 Participatory Governance**

Aaron T. Wachhaus, Penn State Harrisburg Convener

Nadezda Ivanova, Penn State Harrisburg

Municipal Recycling Programs as a Collective Action Problem

Andrew Ginder, Penn State Harrisburg

Partisan Mutual Adjustment and Participatory Governance

Robert Mohler, Penn State Harrisburg

*Using Marine Reserve Sanctuary Advisory Councils to Promote Citizen Involvement in Environmental Resource Management: A Case for Network Structures?***2:00 pm – 3:30 pm**
Ballroom D**Session 6.4 Public Administration Responses to Crisis or Terror**

Angela M. Eikenberry, Virginia Tech Convener

Blue Wooldridge, VA Commonwealth Univ.
and
Aimie E. Mitchell, VA Comm. Univ.*Creating High Performance Organizations for Time of Terror and Disaster:
Establishing a Perception of 'Fairness' in Public and Non Profit Organizations*

Lisa Thomas, Cleveland State University

*Historical Differences in Theoretical and Practical Approaches to Crisis Management*Angela M. Eikenberry, Virginia Tech
and
Patricia M. Nickel, Virginia Tech*Responding to Natural Disasters: The Ethical Implications of the Voluntary State***3:30 pm – 3:45 pm** ***Break with refreshments*****3:45 pm – 5:15 pm**
Ballroom A & B**PAT-Net Business Meeting**